## WEST CONTRA COSTA TRANSPORTATION ADVISORY COMMITTEE BASIC FINANCIAL STATEMENTS

For the Year Ended June 30, 2019

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## WEST CONTRA COSTA TRANSPORTATION ADVISORY COMMITTEE Basic Financial Statements For the Year Ended June 30, 2019

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#### **INDEPENDENT AUDITOR'S REPORT**

Board of Directors West Contra Costa Transportation Advisory Committee El Cerrito, California

We have audited the accompanying financial statements of the governmental activities and the major fund of the West Contra Costa Transportation Advisory Committee (WCCTAC), California, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise WCCTAC's basic financial statements as listed in the Table of Contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the WCCTAC's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the WCCTAC's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the WCCTAC as of June 30, 2019, and the respective changes in financial position and the budgetary comparison listed in the Table of Contents as part of the basic financial statements for the year then ended in accordance with accounting principles generally accepted in the United States of America.

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#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and the other Required Supplementary Information listed in the Table of Contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Maze & Associates

Pleasant Hill, California March 23, 2020

## MANAGEMENT'S DISCUSSION & ANALYSIS (MD&A)

The MD&A is a discussion and analysis of WCCTAC's financial activities for the fiscal year ended June 30, 2019. Please read this document in conjunction with the accompanying Basic Financial Statements.

## **Organization**

This MD&A provides a discussion and analysis of the following:

- Overview of the Financial Report
- WCCTAC's Programs and Projects, and Activities and Accomplishments
- Entity-Wide Financial Statements Statement of Net Position and Statement of Activities
- Fund Financial Statements Balance Sheet, Revenues & Expenditures by Program and Agency-wide Budget vs. Actual
- Looking Ahead

## **Questions Regarding WCCTAC's Financial Management**

This Financial Report is intended to provide citizens, members, investors, and creditors with a general overview of WCCTAC's finances. Questions about this Report should be directed to the WCCTAC at 6333 Potrero Avenue, El Cerrito, CA 94806.

## **OVERVIEW OF THE FINANCIAL REPORT**

This Financial Report is presented in two parts:

- 1) Management's Discussion & Analysis (this part), and
- 2) The Basic Financial Statements, which include the Entity-wide and the Fund Financial Statements, along with the Notes to these financial statements.

## The Basic Financial Statements

The Basic Financial Statements comprise the Entity-wide Financial Statements and the Fund Financial Statements, which provide two different views of WCCTAC's financial activities and financial position – long-term and short-term, respectively.

The <u>Entity-wide Financial Statements</u> provide a longer-term view of WCCTAC's activities and comprise the *Statement of Net Position* and the *Statement of Activities*. The Statement of Net Position provides information about the financial position of WCCTAC, including all of its capital assets and long-term liabilities on the full accrual basis, which means the flow of all economic resources, are measured. The Statement of Activities provides information about all of WCCTAC's revenues and expenses, also on the full accrual basis, with emphasis on measuring net revenues or expenses of each of WCCTAC's programs. The Statement of Activities explains in detail the change in Net Position for the year.

All WCCTAC's programs are considered to be governmental activities. These programs are supported by program revenues such as grants and member contributions, as well as general revenues such as investment earnings.

The <u>Fund Financial Statements</u> report WCCTAC's operations in more detail than the entity-wide statements, and focus primarily on the short-term activities of WCCTAC's General Fund. The Fund Financial Statements measure only current revenues and expenditures, current assets, liabilities, deferred outflows/inflows of resources and fund balances; they exclude capital assets, long-term debt, and other long-term amounts. Governmental Fund Financial Statements are prepared on a modified accrual basis, which means only current financial resources and uses are measured. Comparisons of Budget and Actual financial information are also presented for the General Fund.

# WCCTAC'S PROGRAMS AND PROJECTS, AND ACTIVITIES AND ACCOMPLISHMENTS

The following provides a description of WCCTAC's programs that are analyzed in this Financial Report and lists the major activities and accomplishments during FY 2018-2019.

## Programs

WCCTAC's finances are organized around four major functions, all part of the General Fund, but each with its unique accounting needs:

<u>Advisory Committee:</u> This includes all work related to WCCTAC's function as the Regional Transportation Planning Committee for West County under Measure J, as well as local transportation planning efforts resulting from the agency's functions as a Joint Powers Authority (JPA). This program is funded with annual member agency contributions.

<u>Transportation Demand Management (TDM)</u>: This includes all work aimed at reducing solo vehicle driving and promoting walking, bicycling, transit, carpooling, and vanpooling, which is coordinated with the larger countywide 511 Contra Costa Program. The program is funded on a reimbursement basis with Measure J and grants from the Air District that are administered by the countywide transportation authority.

<u>Subregional Transportation Mitigation Fee Program (STMP)</u>: WCCTAC acts as the trustee for the developer impact fees collected by the West County cities and the unincorporated areas of the County to fund regionally significant transportation projects necessitated by new development. The STMP is a requirement under Measure J's Growth Management Element. WCCTAC administers the program, which comprises eleven capital projects that are managed by others.

<u>Other Reimbursable Projects</u>: As a JPA, WCCTAC is able to apply for and receive grants that facilitate various elements of transportation in West County. These grants usually flow on a reimbursement basis, and WCCTAC typically retains consultants to perform the work.

## FY 2018-2019

## Advisory Committee

- Worked with ACTC, CCTA, Caltrans, local jurisdictions, and transit operators on the development of a San Pablo Avenue Multi-modal Corridor Study.
- Led the West County Mobility Management Group, which meets to discuss coordination and improvement of services for seniors and the disabled in West Contra Costa.
- Received a \$325,000 PASS Grant for Arterial System Synchronization from MTC and worked with local jurisdictions to improve signal timing along San Pablo Avenue.
- Worked with the CCTA staff and Commission on the development of a Transportation Expenditure Plan for a potential future sales tax measure.
- Provided updates on the I-80 ICM project and HOV lane performance, while finalizing the work of an Ad-Hoc Subcommittee of the Board.
- Prepared for the opening of the Bicycle and Pedestrian Path on the Richmond-San Rafael Bridge in partnership with CCTA and MTC.

## **Transportation Demand Management (TDM)**

- Led the Text Your Commute challenge, which involved 185 County residents and recorded 4,662 clean trips (which equaled over 70,000 miles of clean trips).
- Distributed 1,318 student transit passes good for either 31 days (AC Transit) or 24 days (WestCAT) of travel.
- Administered the countywide Try Transit program, offering incentives to nearly 851 residents to switch to transit instead of single occupant cars.
- Participated in Countywide Bike to Work Day planning and implementation, providing incentive items to 13 Energizer Stations in West County.
- Reinstituted the Summer Youth Pass program which provides unlimited transit rides for youth in the summer.
- Began developing a promotion for WestCAT JX/JPX routes, which will be administered in the upcoming fiscal year.
- Provided consultation to 13 employers and schools to promote alterative commutes.
- Managed the Guaranteed Ride Home program for the entirety of Contra Costa County.
- Installed 15 bike racks and lockers at numerous West Contra Costa employers using BAAQMD funds.

## Subregional Transportation Mitigation Fee Program (STMP)

- Completed the 2019 STMP Update with all six participating jurisdictions adopting the Master Cooperative Agreement and local ordinances.
- Allocated \$436,000 in STMP revenues to the San Pablo Dam Road Interchange project, \$978,045 to the BART Del Norte Modernization project and \$300,000 to the El Cerrito Ohlone Greenway project.

## **Other Reimbursable Projects**

- Initiated a Travel Training Program using Measure J 28b funds, to familiarize seniors with public transportation and other mobility options.
- Worked with local partners on an Express Bus Implementation Plan that was funded by a \$639,000 Caltrans Sustainable Transportation Planning Grant.

## ENTITY-WIDE FINANCIAL STATEMENTS

## Statement of Net Position

WCCTAC's net position decreased by \$638,043 in FY 2018-19. This decrease is explained in detail in the discussion of the Statement of Activities below. Financial highlights are as follows:

- Cash and investments available for WCCTAC's operations were \$3,375,022, an increase of \$63,914. All cash was invested with the City of San Pablo's investment pool.
- The Net Other Post-Employment Benefits (OPEB) Asset was \$40,171 at year end, this is consistent with the prior year. The Net OPEB Asset represents the contributions to prefund WCCTAC's post-employment health care benefits of its employees.
- Other assets and liabilities included normal business receivables and payables.

## Statement of Activities

The Statement of Activities presents program revenues and program expenses in detail, followed by general revenues.

WCCTAC's main revenue sources are member operating contributions, operating grants from the Contra Costa Transportation Authority (CCTA) for the Transportation Demand Management Program, STMP developer impact fees for capital projects, and other grant sources. In FY 2018-19, WCCTAC received \$567,563 in member contributions, \$532,562 in TDM grants, \$1,110,479 in STMP fees, and \$373,127 in other grants. Total program revenues in FY 2018-19 decreased \$926,603 from the prior year to \$2,717,085 due to decrease in collections from STMP.

WCCTAC's expenses increased from \$1,324,453 in FY 2017-18 to \$3,355,128, this was due to The West County Express Bus Study taking place during the FY 2018-19.

In FY 2018-19, WCCTAC's program revenues of \$2,717,085 were lower than the program expenditures of \$3,355,128 which, overall resulted in a decrease of \$638,043.

## FUND FINANCIAL STATEMENTS

## **Balance Sheet**

		Year	Difference			
	PY:	6/30/2018	C	Y: 6/30/2019	L	Jillelelice
ASSETS						
Cash & investments	\$	3,438,936	\$	3,375,022	\$	(63,914)
Revenue receivable	\$	517,266	\$	4,326	\$	(512,940)
Total Assets	\$	3,956,202	\$	3,379,348	\$	(576,854)
LIABILITIES						
Accounts payable	\$	1,767	\$	158	\$	(1,609)
Unearned revenue	\$	40,001	\$	40,001	\$	-
Total Liabilities	\$	41,768	\$	40,159	\$	(1,609)
DEFERRED INFLOWS OF RESOL	RCES					
Unavailable revenue	\$	-	\$	-	\$	-
NET POSITION						
Restricted for:						
STMP	\$	3,818,117	\$	3,179,645	\$	(638,472)
Assigned to:						
Equipment Replacement	\$	-	\$	-	\$	-
Unused Accumulated Vacation	\$	-	\$	-	\$	-
Unassigned	\$	96,317	\$	159,544	\$	(63,227)
Total Fund Equity	\$	3,914,434	\$	3,339,189	\$	(575,245)
Total Liabilities, Deferred						
Inflows of Resources & Fund						
Equity	\$	3,956,202	\$	3,379,348	\$	(576,854)

## Discussion

• Cash and investments decreased due revenue received from STMP.

Advisour Committee Dreamon		Year	Difference			
Advisory Committee Program	PY: 6/30/2018		CY:	6/30/2019	Difference	
REVENUES						
Intergovernmental						
Member contributions	\$	455,932	\$	567,563	\$	111,631
Measure C/J & TFCA	\$	-	\$	-	\$	-
Subregional Trans. Fees	\$	-	\$	-	\$	-
Other grants	\$	-	\$	-	\$	-
Other contributions	\$	39,309	\$	63,875	\$	24,566
Interest	\$	788	\$	3,982	\$	3,194
Total Revenues	\$	496,029	\$	635,420	\$	139,391
EXPENDITURES						
Salary and benefits	\$	445,509	\$	499,260	\$	53,751
Consultants	\$	56,599	\$	61,395	\$	4,796
Training & transportation	\$	4,311	\$	3,766	\$	(545)
Office expenses & supplies	\$	34,384	\$	31,773	\$	(2,611)
Other	\$	-	\$	-	\$	-
Total Expenditures	\$	540,803	\$	596,194	\$	55,391
EXCESS (DEFICIENCY) OF REVENUES						
OVER (UNDER) EXPENDITURES	\$	(44,774)	\$	39,226	\$	84,000
OTHER FINANCING SOURCES (USES)						
Transfers in	\$	-	\$	-	\$	-
Transfers (out)	\$	-	\$	-	\$	-
Total Other Financing Sources (Uses)	\$	-	\$	-	\$	-
NET CHANGE IN FUND BALANCE	\$	(44,774)	\$	39,226	\$	84,000
Fund Balance (deficit) at beginning of year	\$	191,071	\$	146,297	\$	(44,774)
Fund Balance (deficit) at end of year	\$	146,297	\$	185,523	\$	39,226

## Revenues, Expenditures, and Fund Balances by Program

## Discussion

- Member contributions for FY 19 shows an increase. This is due to the member contributions increase of 10% approved by the board.
- Other contributions increased due to STMP disbursements were up during FY 19 to cover the administration fee to WCCTAC account.

 Consultant contracts in FY 19 include Legal Counsel, Accounting, contracted IT and website services.

Transportation Demand Management (TDM)	Year Ended				D:	fference
Program	PY:	6/30/2018	CY:	6/30/2019	DI	nerence
REVENUES						
Intergovernmental						
Member contributions	\$	-	\$	-	\$	-
Measure C/J & TFCA	\$	481,434	\$	532,562	\$	51,128
Subregional Trans. Fees	\$	-	\$	-	\$	-
Other grants	\$	-	\$	-	\$	-
Other contributions	\$	-	\$	-	\$	-
Interest	\$	(23)	\$	-	\$	23
Total Revenues	\$	481,411	\$	532,562	\$	51,151
EXPENDITURES						
Salary and benefits	\$	305,218	\$	313,151	\$	7,933
Consultants and special department expense	\$	141,351	\$	147,913	\$	6,562
Training & transportation	\$	3,089	\$	1,854	\$	(1,235)
Office expenses & supplies	\$	31,777	\$	45,643	\$	13,866
Other	\$	-	\$		\$	-
Total Expenditures	\$	481,435	\$	508,561	\$	27,126
EXCESS (DEFICIENCY) OF REVENUES						
OVER (UNDER) EXPENDITURES	\$	(24)	\$	24,001	\$	24,025
OTHER FINANCING SOURCES (USES)						
Transfers in	\$	-	\$	-	\$	-
Transfers (out)	\$		\$	_	\$	-
Total Other Financing Sources (Uses)	\$	-	\$	-	\$	-
NET CHANGE IN FUND BALANCE	\$	(24)	\$	24,001	\$	24,025
Fund Balance (deficit) at beginning of year	\$	(49,956)	\$	(49,980)	\$	(24)
Fund Balance (deficit) at end of year	\$	(49,980)	\$	(25,979)	\$	24,001

## Revenues, Expenditures, and Fund Balances by Program (cont'd.)

Discussion

• TDM revenues shows an increase. This is due to the revenue vs. expenses were billed and posted in a timely manner. There was no back dated billing from prior FY.

• The special department expense budget includes transit incentives (Try Transit), promotional work, and ride vouchers for Guaranteed Ride Home Program (GRH) participants. The total costs are expected to fluctuate year by year in large part due to the unpredictability of the number of GRH and Try Transit participants.

Subregional Transportation Mitigation Fee	Year Ended				 Difference
Program (STMP)	PY:	6/30/2018	CY:	06/30/2019	Difference
REVENUES					
Intergovernmental					
Member contributions	\$	-	\$	-	\$ -
Measure C/J & TFCA	\$	-	\$	-	\$ -
Subregional Trans. Fees	\$	2,605,928	\$	1,110,478	\$ (1,495,450)
Other grants	\$	-	\$	-	\$ -
Other contributions	\$	-	\$	-	\$ -
Interest	\$	19,374	\$	65,498	\$ 46,124
Total Revenues	\$	2,625,302	\$	1,175,976	\$ (1,449,326)
EXPENDITURES					
Salary and benefits	\$	-	\$	-	\$ -
Consultants	\$	213,970	\$	1,814,448	\$ 1,600,478
Training & transportation	\$	-	\$	-	\$ -
Office expenses & supplies	\$	-	\$	-	\$ -
Publications & communications	\$	_	\$		\$ 
Total Expenditures	\$	213,970	\$	1,814,448	\$ 1,600,478
EXCESS (DEFICIENCY) OF REVENUES					
OVER (UNDER) EXPENDITURES	\$	2,411,332	\$	(638,472)	\$ (3,049,804)
OTHER FINANCING SOURCES (USES)					
Transfers in	\$	-	\$	-	\$ -
Transfers (out)	\$	-	\$	-	\$ -
Total Other Financing Sources (Uses)	\$	-	\$	-	\$ -
NET CHANGE IN FUND BALANCE	\$	2,411,332	\$	(638,472)	\$ (3,049,804)
Fund Balance (deficit) at beginning of year	\$	1,406,785	\$	3,818,117	\$ 2,411,332
Fund Balance (deficit) at end of year	\$	3,818,117	\$	3,179,645	\$ (638,472)

## Revenues, Expenditures, and Fund Balances by Program (cont'd.)

## Discussion

- STMP revenues decreased in FY 19 due to decreased development in Contra Costa County and El Cerrito.
- Expenditures increased from Del Norte BART Modernization Project, San Pablo Dam Rd, I-80 Phase One Interchange Project, and Ohlone Greenway to BART access project

Other Reimbursable Program	Year Ended					Difference	
	PY: 6	5/30/2018	CY:	6/30/2019	Difference		
REVENUES							
Intergovernmental							
Member contributions	\$	-	\$	-	\$	-	
Measure C/J & TFCA	\$	-	\$	-	\$	-	
Subregional Trans. Fees	\$	-	\$	-	\$	-	
Other grants	\$	-	\$	-	\$	-	
Other contributions	\$	40,946	\$	373,127	\$	332,181	
Interest	\$		\$	-	\$		
Total Revenues	\$	40,946	\$	373,127	\$	332,181	
EXPENDITURES							
Salary and benefits	\$	-	\$	-	\$	-	
Consultants and special department expense	\$	40,846	\$	371,613	\$	330,767	
Training & transportation	\$	-	\$	-	\$	-	
Office expenses & supplies	\$	100	\$	1,514	\$	1,414	
Publications & communications	\$	-	\$	-	\$	-	
Total Expenditures	\$	40,946	\$	373,127	\$	332,181	
EXCESS (DEFICIENCY) OF REVENUES							
OVER (UNDER) EXPENDITURES	\$	-	\$	-	\$	-	
OTHER FINANCING SOURCES (USES)							
Transfers in	\$	-	\$	-	\$	-	
Transfers (out)	\$		\$		\$		
Total Other Financing Sources (Uses)	\$	-	\$	-	\$	-	
NET CHANGE IN FUND BALANCE	\$	-	\$	-	\$	-	
Fund Balance (deficit) at beginning of year	\$	-	\$	-	\$	-	
Fund Balance (deficit) at end of year	\$		\$		\$		

## Revenues, Expenditures, and Fund Balances by Program (cont'd.)

## Discussion

- Reimbursable projects in FY 19 is the CalTrans grant for the West Contra Costa Express Bus Implementation Plan.
- Activity in FY 18/19 is comprised of the Student Bus Pass Program, Travel Training, and West Contra Costa Express Bus Implementation Plan.

		Year Ended				Difference	
	PY: 6/30/2018		CY: 6/30/2018				
REVENUES							
Original	\$	3,114,496	\$	4,175,693	\$	1,061,197	
Final	\$	3,125,330	\$	4,175,691	\$	1,050,361	
Actual	\$	3,643,688	\$	2,717,085	\$	(926,603)	
Variance with Final Budget +/(-)	\$	518,358	\$	(1,458,606)			
EXPENDITURES							
Original	\$	4,002,460	\$	6,130,894	\$	2,128,434	
Final	\$	3,964,701	\$	6,120,764	\$	2,156,063	
Actual	\$	1,277,154	\$	3,292,330	\$	2,015,176	
Variance with Final Budget +/(-)	\$	2,687,547	\$	2,828,434			
CHANGE IN FUND BALANCE - ACTUAL	\$	2,366,534	\$	(575,245)			
Fund Balance (deficit) at beginning of year	\$	1,547,900	\$	3,914,434			
Fund Balance (deficit) at end of year	\$	3,914,434	\$	3,339,189			

## Revenues, Expenditures, and Fund Balances – Agency-Wide Budget and Actual

## **Discussion**

In the FY 18/19 budget, overall revenues in all STMP we lower than expected. Overall expenditures were less than predicted due to lower revenue.

## LOOKING AHEAD

## Financial Outlook by Program

WCCTAC remains financially solid and is expecting to increase its activities in the upcoming year. The specific outlook by program for next year (Fiscal Year 2020) is as follows:

Advisory Committee: An increase in expenditures is expected given the addition of a part-time staff person, the Travel Training Coordinator for the duration of the year. This cost of this staff person, however, will be offset by Measure J 28b funds. Other rising expenditures include PERS unfunded liability payments, salary and cost of living adjustments, and an ongoing shift in staff expenses from the TDM fund to the Advisory Committee fund. The costs of professional services, training, rents, and supplies are expected to remain relatively stable. There will likely be a small dues increase in the upcoming year to keep pace with expenditures.

<u>TDM</u>: While revenues are expected to grow in the upcoming fiscal year, some funds will again be removed from the top by CCTA in order to pay for a countywide TDM Strategic Plan. Although program specifics continually evolve, WCCTAC is still expecting to continue its major TDM initiatives.

<u>STMP:</u> Given the increasing volume of local real estate development, STMP revenues are expected to grow. WCCTAC is also likely allocate more funds as part of a Call for Projects. Staff will assist local jurisdictions with the transition to the Updated 2019 STMP Program.

<u>Other Reimbursable Projects:</u> WCCTAC will manage and complete he Express Bus Implementation Study using a state (SB 1) planning grant. WCCTAC will continue to serve as a pass-thru for Measure J Student Bus Pass Program funds set aside for the administration of the program by WCCUSD. WCCTAC also initiated a travel training program for seniors using Measure J 28b funds.

#### WEST CONTRA COSTA TRANSPORTATION ADVISORY COMMITTEE

#### STATEMENT OF NET POSITION AND STATEMENT OF ACTIVITIES

The Statement of Net Position and the Statement of Activities summarize WCCTAC's entire financial activities and financial position. They are prepared on the same basis as is used by most businesses, which means they include all of WCCTAC's assets and deferred outflows of resources and all its liabilities and deferred inflows of resources, as well as all its revenues and expenses. This is known as the full accrual basis—the effect of all of WCCTAC's transactions are taken into account, regardless of whether or when cash changes hands.

The Statement of Net Position reports the difference between WCCTAC's total assets and deferred outflows of resources and WCCTAC's total liabilities and deferred inflows of resources, including all WCCTAC's capital assets and all its long-term debt. The Statement of Net Position focuses the reader on the composition of WCCTAC's net position, by subtracting total liabilities and deferred inflows of resources from total assets and deferred outflows of resources.

The Statement of Net Position summarizes the financial position of all WCCTAC's Governmental Activities in a single column. WCCTAC's Governmental Activities include the activities of its General Fund.

The Statement of Activities reports increases and decreases in WCCTAC's net position. It is also prepared on the full accrual basis, which means it includes all WCCTAC's revenues and all its expenses, regardless of when cash changes hands. This differs from the "modified accrual" basis used in the Fund financial statements, which reflect only current assets, current liabilities, current deferred inflows/outflows, available revenues and measurable expenditures.

The Statement of Activities presents WCCTAC's expenses first, listed by program. Program revenues—that is, revenues which are generated directly by these programs—are then deducted from program expenses to arrive at the net expense of each governmental program. WCCTAC's general revenues are then listed in the Governmental Activities column, as appropriate, and the Change in Net Position is computed and reconciled with the Statement of Net Position.

## WEST CONTRA COSTA TRANSPORTATION ADVISORY COMMITTEE STATEMENT OF NET POSITION JUNE 30, 2019

	Governmental Activities
ASSETS	
Cash and investments (Note 2)	\$3,375,022
Program revenue receivable	4,326
Net OPEB asset (Note 5)	40,171
Total Assets	3,419,519
DEFERRED OUTFLOWS OF RESOURCES	
Related to pensions (Note 4)	195,193
Related to OPEB (Note 5)	2,044
Total Deferred Outflows of Resources	197,237
LIABILITIES	
Accounts payable	158
Unearned revenue	40,001
Accrued compensated absences (Note 1 H)	26,090
Net pension liability (Note 4)	752,931
Total Liabilities	819,180
DEFERRED INFLOWS OF RESOURCES	
Related to pensions (Note 4)	41,917
NET POSITION (Note 6)	
Restricted for:	
Advisory Committee	201,648
STMP	3,179,645
Other reimbursable projects	
Unrestricted	(625,634)
Total Net Position	\$2,755,659

See accompanying notes to financial statements

## WEST CONTRA COSTA TRANSPORTATION ADVISORY COMMITTEE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

	Program	Net (Expense) Revenue and Changes in Net Position	
		-	Governmental
Expenses			Activities
\$633,646	\$631,438		(\$2,208)
533,907	532,562		(1,345)
1,814,448		\$1,110,478	(703,970)
373,127		373,127	
\$3,355,128	\$1,164,000	\$1,483,605	(707,523)
			69,480
			69,480
			(638,043)
			3,393,702
			\$2,755,659
	533,907 1,814,448 373,127	Operating Grants and Contributions       \$633,646     \$631,438       \$533,907     532,562       1,814,448     373,127	Grants and Contributions     Grants and Contributions       \$633,646     \$631,438       \$533,907     \$532,562       1,814,448     \$1,110,478       373,127     373,127

See accompanying notes to financial statements

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## WEST CONTRA COSTA TRANSPORTATION ADVISORY COMMITTEE

## FUND FINANCIAL STATEMENTS

Major funds are defined generally as having significant activities or balances in the current year.

WCCTAC's **General Fund**, which accounts for all administrative, operating and other expenditures incurred by WCCTAC, and to account for member charges and project reimbursements, is its only fund and is therefore a major fund.

## WEST CONTRA COSTA TRANSPORTATION ADVISORY COMMITTEE GENERAL FUND BALANCE SHEET JUNE 30, 2019

ASSETS	
Cash and investments (Note 2)	\$3,375,022
Program revenue receivable	4,326
Total Assets	\$3,379,348
LIABILITIES	
Accounts payable	\$158
Unearned revenue	40,001
Total Liabilities	40,159
FUND BALANCE	
Fund Balance (Note 6)	
Restricted for: STMP	3,179,645
Unassigned	159,544
Total Fund Balance	3,339,189
Total Liabilities and Fund Balance	\$3,379,348
Amounts reported for Governmental Activities in the Statement of Net Position are different from those reported in the Governmental Funds above because of the following:	
FUND BALANCE	\$3,339,189
LONG TERM ASSETS AND LIABILITIES The assets and liabilities below are not due and payable in the current period and therefore are not reported in the Fund:	
Net OPEB asset and deferred outflows related to OPEB	42,215
Non-current portion of compensated absences Net pension liability and deferred outflows/inflows related to pensions	(26,090) (599,655)
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$2,755,659

See accompanying notes to the financial statements

## WEST CONTRA COSTA TRANSPORTATION ADVISORY COMMITTEE GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES FOR THE YEAR ENDED JUNE 30, 2019

		Prog	rams		
	Advisory Committee	Transportation Demand Management	STMP	Other Reimbursable Projects	General Fund Total
REVENUES					
Intergovernmental (Note 1B):					
Member contributions	\$567,563				\$567,563
Measure C/J and AB434/TFCA		\$532,562			532,562
Subregional Transportation Fees			\$1,110,478		1,110,478
Other contributions	63,875			\$373,127	437,002
Interest	3,982		65,498		69,480
Total Revenues	635,420	532,562	1,175,976	373,127	2,717,085
EXPENDITURES					
Current:					
Salary and benefits	499,260	313,151			812,411
Consultants	61,395	147,913	1,814,448	371,613	2,395,369
Training	3,766	1,854			5,620
Office expense and supplies	31,773	45,643		1,514	78,930
Total Expenditures	596,194	508,561	1,814,448	373,127	3,292,330
NET CHANGE IN FUND BALANCES	39,226	24,001	(638,472)		(575,245)
Program/Fund balances at beginning of year	146,297	(49,980)	3,818,117		3,914,434
Program/Fund balances at end of year	\$185,523	(\$25,979)	\$3,179,645		\$3,339,189

See accompanying notes to the financial statements

## WEST CONTRA COSTA TRANSPORTATION ADVISORY COMMITTEE Reconciliation of the NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS with the STATEMENT OF ACTIVITIES JUNE 30, 2019

The schedule below reconciles the Net Changes in Fund Balances reported on the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balance, which measures only changes in current assets and current liabilities on the modified accrual basis, with the Change in Net Position of Governmental Activities reported in the Statement of Activities, which is prepared on the full accrual basis.

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS	(\$575,245)
Amounts reported for governmental activities in the Statement of Activities are different because of the following:	
ACCRUAL OF NON-CURRENT ITEMS	
The amounts below included in the Statement of Activities do not provide or (require) the use of current financial resources and therefore are not reported as revenue or expenditures in governmental funds (net change):	
Net OPEB asset	270
Compensated absences	(5,513)
Net pension liability and deferred outflows/inflows of resources related to pensions	(57,555)
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	(\$638,043)

See accompanying notes to financial statements

## WEST CONTRA COSTA TRANSPORTATION ADVISORY COMMITTEE GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES BUDGET AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2019

	Budgeted Amounts			Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
REVENUES				
Intergovernmental:				
Member contributions	\$502,981	\$502,979	\$567,563	\$64,584
Measure C and AB434/TFCA	555,203	555,203	532,562	(\$22,641)
Subregional Transportation Fees	2,531,000	2,531,000	1,110,478	(1,420,522)
Other contributions	586,509	586,509	437,002	(149,507)
Interest			69,480	69,480
Total Revenues	4,175,693	4,175,691	2,717,085	(1,458,606)
EXPENDITURES				
Current:				
Salary and benefits	815,068	815,068	812,411	2,657
Consultants	5,221,176	5,211,046	2,395,369	2,815,677
Training	8,000	8,000	5,620	2,380
Office expense and supplies	86,650	86,650	78,930	7,720
Total Expenditures	6,130,894	6,120,764	3,292,330	2,828,434
CHANGE IN FUND BALANCE	(\$1,955,201)	(\$1,945,073)	(575,245)	\$1,369,828
Fund balance at beginning of year		-	3,914,434	
Fund balance at end of year		=	\$3,339,189	

See accompanying notes to financial statements

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#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Organization

The West Contra Costa Transportation Advisory Committee (WCCTAC) was formed in 1990 for the purpose of creating a city, county and transit district transportation advisory committee which would protect and advance the interests of the West Contra Costa County communities with regard to transportation issues in general and the utilization of Measure "C" and State Assembly Bill 434 funds in particular; and State Transportation funds for the Richmond Intermodal Station Project. Measure "C" expired in March 2009 and was replaced by Measure "J." The current members of WCCTAC are the Cities of El Cerrito, Hercules, Pinole, Richmond, and San Pablo; Alameda - Contra Costa Transit District, County of Contra Costa, San Francisco Bay Area Rapid Transit District, and the Western Contra Costa Transit Authority.

WCCTAC is controlled by a Governing Board consisting of eleven members--three members of the City Council of the City of Richmond, one member each of the City Councils of the Cities of El Cerrito, Hercules, Pinole and San Pablo, one member from Contra Costa County Board of Supervisors, one member of the governing body of rail transit districts operating within WCCTAC's boundaries, and one member of the governing body of each of the bus transit districts operating within WCCTAC's boundaries.

Oversight responsibility and control of WCCTAC's affairs is exercised by its Governing Board. Officers of WCCTAC include the Chair, Vice Chair, Treasurer and Secretary. The Finance Director of the City of Pablo serves as WCCTAC's Treasurer. The City of San Pablo maintains custody of all monies and funds, and maintains related accounting records.

#### B. Programs

WCCTAC's General Fund activity is separated into four programs.

WCCTAC general operations, including transportation planning, congestion management and project oversight, are accounted for in the **Advisory Committee Program**. These activities are funded through WCCTAC member contributions, which are a proportionate share of expenses incurred based upon a formula/dollar amount outlined in the Joint Exercise of Powers Agreement. No additional charges may be assessed without the written consent of the members, \$550,028 in charges were assessed for fiscal year 2018/2019.

The **Transportation Demand Management (TDM) Program** is responsible for educating local employers, residents and retailers on transportation issues and alternatives. The **TDM Program** assists with developing, marketing and implementing alternative transportation programs. The **TDM Program** is funded by State of California Assembly Bill 434 funds distributed by the Bay Area Air Quality Management District through the Program Manager through the Transportation Fund for Clean Air (TFCA) by Contra Costa County Measures "C" and "J" transportation sales tax funds. Prior to fiscal year 2008, this program was called the Transportation System Management Program.

The **Subregional Transportation Mitigation Program (STMP)** is a new program for WCCTAC. This program was established in 1997 and, until fiscal year 2007, it was administered by the Contra Costa Transportation Authority. During fiscal year 2007 the administration for the program was transferred to WCCTAC. STMP fees are collected by Contra Costa County along with the cities of El Cerrito, Hercules, Pinole, Richmond and San Pablo and remitted to WCCTAC. The fees are to be used for transportation improvements to serve the WCCTAC area.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

The **Other Reimbursable Projects Program** is used for projects administered by WCCTAC that are fully reimbursed by other agencies.

#### C. Reporting Entity

WCCTAC is the only entity included in these financial statements.

#### D. Basis of Presentation

WCCTAC's Basic Financial Statements are prepared in conformity with accounting principles generally accepted in the United States of America. The Government Accounting Standards Board is the acknowledged standard setting body for establishing accounting and financial reporting standards followed by governmental entities in the United States of America.

These Standards require that the financial statements described below be presented.

*Government-wide Statements:* The Statement of Net Position and the Statement of Activities display information about the primary government (WCCTAC). These statements include the financial activities of the overall government. Governmental activities generally are financed through intergovernmental revenues.

The Statement of Activities presents a comparison between direct expenses and program revenues of each function of WCCTAC's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients of goods or services offered by the programs, (b) grants and contributions that are restricted to meeting the operational needs of a particular program and (c) fees, grants and contributions that are restricted to financing the acquisition or construction of capital assets. Revenues that are not classified as program revenues are presented as general revenues.

*Fund Financial Statements:* The fund financial statements provide information about WCCTAC's funds. The emphasis of fund financial statements is on major individual governmental funds.

#### E. Major Fund

WCCTAC's major governmental-type funds are required to be identified and presented separately in the fund financial statements. WCCTAC's **General Fund**, which accounts for all administrative, operating and other expenditures incurred by WCCTAC, and to account for member charges and project reimbursements, is its only fund and is therefore a major fund.

#### F. Basis of Accounting

The government-wide financial statements are reported using the *economic resources measurement focus* and the full *accrual basis* of accounting. Revenues are recorded when *earned* and expenses are recorded at the time liabilities are *incurred*, regardless of when the related cash flows take place.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

Governmental funds are reported using the *current financial resources* measurement focus and the *modified accrual* basis of accounting. Under this method, revenues are recognized when *measurable and available*. WCCTAC considers all revenues reported in the governmental funds to be available if the revenues are collected within forty-five days after year-end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as *expenditures* in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as *other financing sources*.

Those revenues susceptible to accrual are interest and intergovernmental revenues.

Grant revenues are recognized in the fiscal year in which all eligibility requirements are met. Under the terms of grant agreements, WCCTAC may fund certain programs with a combination of cost-reimbursement grants and general revenues. Thus, both restricted and unrestricted net position may be available to finance program expenditures. WCCTAC's policy is to first apply restricted grant resources to such programs, followed by general revenues if necessary.

#### G. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position or balance sheet may report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position or fund balance that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. WCCTAC has two items that qualify for reporting in this category related to pensions and OPEB as discussed in Note 4 and Note 5, respectively.

In addition to liabilities, the statement of net position and balance sheet may report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. WCCTAC has deferred inflows of resources related to pensions as discussed in Note 4. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### H. Compensated Absences

Compensated absences comprise unpaid vacation leave, which is accrued as earned. Sick pay does not vest and therefore is not accrued. The liability for compensated absences is determined annually and is recorded in the Statement of Net Position.

The changes in compensated absences were as follows:

Beginning Balance	\$20,577
Additions	34,162
Payments	(28,649)
Ending Balance	\$26,090

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### I. Estimates and Assumptions

The preparation of financial statements in conformity with generally accepted accounting principles (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### J. Implementation of New GASB Pronouncement

**GASB Statement No. 88** – *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements.* The primary objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt. This Statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. This Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; asset pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. For notes to financial statements related to debt, this Statement also requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt. This Statement has no significant effect on the financial statements.

**GASB Statement No. 83** – *Certain Asset Retirement Obligations* This Statement addresses accounting and financial reporting for certain Asset Retirement Obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement. This Statement had no significant effect on the financial statements.

#### NOTE 2 - CASH AND INVESTMENTS

WCCTAC's cash is controlled and invested by the City of San Pablo, which also provides working capital when required. WCCTAC pools cash from all sources and all funds with the City of San Pablo so that it can be invested at the maximum yield, consistent with safety and liquidity, while individual funds can make expenditures at any time. The City's Investment Policy and the California Government Code permits investments in Securities of the U.S. Government and its Agencies, State Notes and Bonds, Municipal Notes and Bonds, Certificates of Deposit (Time Deposits with Commercial Banks or Savings and Loans), Bankers Acceptances, Commercial Paper, State of California Local Agency Investment Fund (LAIF Pool), Repurchase Agreements (Collateralized by U.S. Treasury Securities), and Money Market and Mutual Funds. The details of the City of San Pablo's investment pool can be found in the City's Basic Financial Statements.

#### **NOTE 2 - CASH AND INVESTMENTS (Continued)**

WCCTAC's investment in the City of San Pablo investment pool is stated at fair value, as required by generally accepted accounting principles. Each program's cash and investment (overdraft) balance at June 30, 2019 was as follows:

Advisory Committee	\$114,181
Transportation Demand Management	(8,770)
STMP	3,263,712
Other Reimbursable Projects	5,899
	\$3,375,022

The WCCTAC categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair value of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

The following is a summary of the fair value hierarchy of the fair value of investments of the City of San Pablo, which WCCTAC investments are pooled, as of June 30, 2019:

			Fair Value
Investment Type	Level 1	Level 2	Total
Investments by Fair Value:			
U.S. Treasury Notes	\$4,226,916		\$4,226,916
U.S. Government Agencies		\$15,686,547	15,686,547
Medium Term Notes		8,176,854	8,176,854
Total Investments at Fair Value	\$4,226,916	\$23,863,401	28,090,317
Investments Measured at Amortized Cost:			
Local Agency Investment Fund			45,480,813
Money Market Mutual Funds			42,500
Held by Trustee:			
Money Market Mutual Funds			23,555,945
Vantage Point MP Long Term Growth Mutual Fund (Equities)			9,650,517
Total Investments			106,820,092
Cash with Banks and Petty Cash - City of San Pable	)		1,830,452
Cash with Banks - Economic Development Corpora	tion	-	1,774,677
Total Cash and Investments		=	\$110,425,221

#### NOTE 3 - CAPITAL ASSETS

Capital assets used in governmental fund type operations are accounted for in the Statement of Net Position, rather than in governmental funds. All capital assets are valued at historical cost or estimated historical cost if actual historical cost is not available.

All capital assets with limited useful lives are depreciated over their estimated useful lives. The purpose of depreciation is to spread the cost of capital assets equitably among all users over the life of these assets. The amount charged to depreciation expense each year represents that year's pro rata share of the cost of capital assets. Depreciation of all capital assets is charged as an expense against operations each year and the total amount of depreciation taken over the years, called accumulated depreciation, is reported on the balance sheet as a reduction in the book value of capital assets.

Depreciation is provided using the straight line method, which means the cost of the asset is divided by its expected useful life in years and the result is charged to expense each year until the asset is fully depreciated. The WCCTAC has assigned the useful lives and capitalization thresholds listed below to capital assets.

	Useful Lives	
	Years	
Equipment	5	
Furniture	5	

There were no additions or retirements to WCCTAC's capital assets during fiscal year 2019, and since July 1, 2003, WCCTAC's capital assets have been fully depreciated. Capital assets at June 30 comprise:

	Balance at
	June 30, 2019
Governmental activities	
Capital assets being depreciated:	
Equipment	\$9,327
Furniture	4,729
Total capital assets being depreciated	14,056
Less accumulated depreciation for:	
Equipment	(9,327)
Furniture	(4,729)
Total accumulated depreciation	(14,056)
Governmental activity capital assets, net	

## NOTE 4 - PENSION PLAN

#### A. General Information about the Pension Plans

*Plan Descriptions* – Prior to January 1, 2014, WCCTAC's employees participated in the City of San Pablo's Miscellaneous Employee Pension Plan offered by California Public Employees Retirement System (CalPERS), an agent multiple employer defined benefit pension plan which acts as a common investment and administrative agent for its participating member employers. CalPERS provides retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefit provisions under the Plan were established by State statute and City resolution.

In September 2013, WCCTAC adopted a Resolution of Intention to separate from the City of San Pablo retirement system and enter into a separate contract with CalPERS for a retirement program. The contract was executed in October 2013 and as of January 1, 2014, WCCTAC's employees transferred to a cost-sharing multiple employer defined benefit pension plan administered by CalPERS.

All qualified permanent, probationary and part-time employees are eligible to participate in the WCCTAC's Miscellaneous Employee Pension Plan, a cost-sharing multiple employer defined benefit pension plan administered by the California Public Employees' Retirement System (CalPERS). Benefit provisions under the Plan are established by State statute and WCCTAC Resolution. CalPERS issues publicly available reports that include a full description of the pension plan regarding benefit provisions, assumptions and membership information that can be found on the CalPERS website.

**Benefits Provided** – CalPERS provides service retirement and disability benefits, annual cost of living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment. Members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. All members are eligible for non-duty disability benefits after 10 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The cost of living adjustments for the plan are applied as specified by the Public Employees' Retirement Law. The Pension Reform Act of 2013 (PEPRA), Assembly Bill 340, is applicable to employees new to CALPERS, and hired after December 31, 2012, and not subject to grandfathering into the previously existing Plan.

The Plan's provisions and benefits in effect at June 30, 2019, are summarized as follows:

	Miscellaneous	
	Classic Tier	PEPRA Tier
	Prior to	On or after
Hire date	January 1, 2013	January 1, 2013
Benefit formula	2.5% @ 55	2% @ 62
Benefit vesting schedule	5 years service	5 years service
Benefit payments	monthly for life	monthly for life
Retirement age	50 - 55	52 - 67
Monthly benefits, as a % of eligible compensation	2.0% to 2.5%	1.0% to 2.5%
Required employee contribution rates	8%	6.25%
Required employer contribution rates	10.609%	6.842%

#### **NOTE 4 - PENSION PLAN (Continued)**

*Contributions* – Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. Funding contributions for both Plans are determined annually on an actuarial basis as of June 30 by CalPERS. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. WCCTAC is required to contribute the difference between the actuarially determined rate and the contribution rate of employees.

For the year ended June 30, 2019, WCCTAC made contributions to the Plan of \$52,874.

## B. Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

For purposes of measuring the net pension liability and deferred outflows/inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the CalPERS Financial Office. For this purpose, benefit payments (including refunds of employee contributions) are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

As of June 30, 2019, WCCTAC reported net pension liabilities for its proportionate shares of the net pension liability of the City of San Pablo's Miscellaneous Plan as follows:

	Proportionate Share
	of Net Pension Liability
Miscellaneous	\$752,931

WCCTAC's net pension liability for the Plan is measured as the proportionate share of the of the City of San Pablo's Miscellaneous Plan, because WCCTAC still participated in that Plan as of the measurement date. The net pension liability of the Plan is measured as of June 30, 2018, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2017 rolled forward to June 30, 2018 using standard update procedures. WCCTAC's proportion of the net pension liability was based on a projection of WCCTAC's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. WCCTAC's proportionate share of the net pension liability for the Plan as of June 30, 2018 was as follows:

	Miscellaneous	
	Classic	
Proportion - June 30, 2017	0.01945%	
Proportion - June 30, 2018	0.01998%	
Change - Increase (Decrease)	0.00053%	

#### **NOTE 4 - PENSION PLAN (Continued)**

For the year ended June 30, 2019, WCCTAC recognized pension expense of \$137,757. At June 30, 2019, WCCTAC reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows	Deferred Inflows
	of Resources	ofResources
Pension contributions subsequent to measurement date	\$52,874	
Differences between actual and expected experience	28,889	(\$9,831)
Changes in assumptions	85,836	(21,038)
Change in employer's proportion and differences between the employer's contributions and the employer's		
proportionate share of contributions	23,872	(11,048)
Net differences between projected and actual earnings		
on plan investments	3,722	
Total	\$195,193	(\$41,917)

\$52,784 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended	Annual
June 30	Amortization
2020	\$82,767
2021	46,968
2022	(22,560)
2023	(6,773)
Total	\$100,402

# **NOTE 4 - PENSION PLAN (Continued)**

WCCTAC's net pension liability for each Plan is measured as the total pension liability, less the pension plan's fiduciary net position. The net pension liability of each of the Plans is measured as of June 30, 2018, using an annual actuarial valuation as of June 30, 2017 rolled forward to June 30, 2018 using standard update procedures. A summary of principal assumptions and methods used to determine the net pension liability is shown below.

*Actuarial Assumptions* – The total pension liabilities as of the June 30, 2018 measurement date were determined using the following actuarial assumptions:

Valuation Date	June 30, 2017
Measurement Date	June 30, 2018
Actuarial Cost Method	Entry-Age Normal Cost Method
Actuarial Assumptions:	
Discount Rate	7.15%
Inflation	2.50%
Projected Salary Increase	Varies by Entry Age and Service
Mortality Rate Table	Derived using CalPERS Membership
	Data for all Funds (1)
Post Retirement Benefit Increase	Contract COLA up to 2.0% until Purchasing
	Power Protection Allowance Floor on
	Purchasing Power applies, 2.50% thereafter

 The mortality table used was developed based on CalPERS-specific data. The table includes 15 years of mortality improvements using Society of Actuaries Scale 90% of Scale MP 2016. For more details on this table, please refer to the December 2017 Experience study report (based on CalPERS demographic data from 1997 to 2015.

**Discount Rate** – The discount rate used to measure the total pension liability for each Plan was 7.15%. The projection of cash flows used to determine the discount rate for each Plan assumed that contributions from all plan members in the Public Employees Retirement Fund (PERF) will be made at the current member contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based on those assumptions, each Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members for all plans in the PERF. Therefore, the long-term expected rate of return on plan investments was applied to all periods of projected benefit payments to determine the total pension liability for each Plan.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

#### **NOTE 4 - PENSION PLAN (Continued)**

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market returns expectations as well as the expected pension fund cash flows. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11+ years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and adjusted to account for assumed administrative expenses.

The table below reflects the long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

Asset Class	New Strategic Allocation	Real Return Years 1 - 10(a)	Real Return Years 11+(b)
Global Equity	50.0%	4.80%	5.98%
Global Fixed Income	28.0%	1.00%	2.62%
Inflation Sensitive	0.0%	0.77%	1.81%
Private Equity	8.0%	6.30%	7.23%
Real Estate	13.0%	3.75%	4.93%
Liquidity	1.0%	0.00%	-0.92%
Total	100%		

 In the System's CAFR, Fixed Income is included in Global Debt Securities; Liquidity is included in Short-term Investments; Inflation Assets are included in both Global Equity Securities and Global Debt Securities

(2) An expected inflation of 2.00% used for this period.

(3) An expected inflation of 2.92% used for this period.

# **NOTE 4 - PENSION PLAN (Continued)**

Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate – The following presents WCCTAC's proportionate share of the net pension liability for the Plan, calculated using the discount rate for the Plan, as well as what the WCCTAC's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower or 1-percentage point higher than the current rate:

	Miscellaneous
	Classic
1% Decrease	6.15%
Net Pension Liability	\$1,158,498
Current Discount Rate	7.15%
Net Pension Liability	\$752,931
1% Increase	8.15%
Net Pension Liability	\$418,142

**Pension Plan Fiduciary Net Position** – Detailed information about the pension plan's fiduciary net position is available in the separately issued CalPERS financial reports.

# NOTE 5 - POST RETIREMENT HEALTHCARE BENEFITS

#### A. General Information about WCCTAC's Other Post Employment Benefit (OPEB) Plan

Prior to January 1, 2017, WCCTAC's employees participated in the City of San Pablo's Retiree Health Savings Plan, an agent multiple-employer defined benefit healthcare plan. Coverage is also provided for spouses of employees having a minimum of 20 years of service at retirement.

As of January 1, 2017, WCCTAC established its own Health Savings Plan (the Plan), but the assets of the Plan continue to be administered by the City of San Pablo. The Plan provisions and benefits in effect at June 30, 2019 are summarized as follows:

Benefit Types Provided	Medical Only
Duration of Benefits	To age 65
Required Service	15 years
Minimum Age	50
Dependent Coverage	Yes
Employer Contribution	100% to cap
Contribution Cap per Month (Basic)	\$135

For the year ended June 30, 2019, WCCTAC's contributions to the Plan were \$2,044.

#### NOTE 5 - POST RETIREMENT HEALTHCARE BENEFITS (Continued)

*Employees Covered by Benefit Terms* – Membership in the Plan consisted of the following at the measurement date of June 30, 2019:

Active employees	5
Inactive employees or beneficiaries currently	
receiving benefit payments	1
Inactive employees entitled to but not yet	
receiving benefit payments	0
Total	6

#### B. Net OPEB Liability

*Actuarial Methods and Assumptions* – WCCTAC's net OPEB liability was measured as of June 30, 2017 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation dated June 30, 2017, based on the following actuarial methods and assumptions:

	Actuarial Assumptions
Valuation Date	June 30, 2017
Measurement Date	June 30, 2017
Actuarial Cost Method	Entry Age
Actuarial Assumptions:	
Discount Rate	6.8% net of expenses
Inflation	2.75%
Payroll Growth	2.75%
Mortality Rate	2014 CalPERS Active Mortality for Miscellaneous Employees
	Hired before 1/1/2013: 2009 CalPERS Retirement Rates for 2.5% @ 55
	Hired after 12/31/2012: 2009 CalPERS Retirement Rates for Miscellaneous Employees
Retirement Rates	2.0% @ 60 adjusted to minimum retirement age of 52
Pre-Retirement Turnover	2009 CalPERS Turnover for Miscellaneous Employees
Healthcare Trend Rate	4%

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
Fixed Income Securities	30%	5.0%
Equities	70%	7.6%
Tota	l 100.0%	

# **NOTE 5 - POST RETIREMENT HEALTHCARE BENEFITS (Continued)**

Discount Rate – The discount rate used to measure the total OPEB liability was 6.8%. The projection of cash flows used to determine the discount rate assumed that WCCTAC's contributions would be sufficient to fully fund the obligation over a period not to exceed 30 years. The discount rate was set using historic 28 year real rates of return for each asset class along with assumed long-term inflation assumptions.

# C. Changes in Net OPEB Liability

The changes in the net OPEB liability follows:

	Increase (Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability/(Asset) (a) - (b)
Balance at June 30, 2016	\$82,268	\$120,878	(\$38,610)
Changes Recognized for the Measurement Period:			· · ·
Service Cost	4,180		4,180
Interest on the total OPEB liability	5,625		5,625
Changes in benefit terms			
Differences between expected and actual experience			
Changes of assumptions			
Contributions from the employer		3,146	(3,146)
Net investment income		8,220	(8,220)
Administrative expenses			
Benefit payments	(3,146)	(3,146)	
Net changes	6,659	8,220	(1,561)
Balance at June 30, 2017 (Measurement Date)	\$88,927	\$129,098	(\$40,171)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of WCCTAC's OPEB Plan and additions to/deductions from the OPEB Plan's fiduciary net position have been determined on the same basis as they are reported by ICMA-RC. For this purpose, benefit payments are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value. The Plan does not issue separate financial statements.

# D. Sensitivity of the Net OPEB Liability to Changes in the Discount Rate and Healthcare Cost Trend Rates

The following presents the net OPEB liability of WCCTAC, as well as what the WCCTAC's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.8%) or 1-percentage-point higher (7.8%) than the current discount rate:

Net OPEB Liability/(Asset)			
Discount Rate -1%	Discount Rate Discount Rate +1%		
(5.8%)	(6.8%)	(7.8%)	
(\$28,264)	(\$40,171)	(\$50,012)	

# NOTE 5 - POST RETIREMENT HEALTHCARE BENEFITS (Continued)

The following presents the net OPEB liability of WCCTAC, as well as what the WCCTAC's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (3%) or 1-percentage-point higher (5%) than the current healthcare cost trend rates:

	Net OPEB Liability/(Asset)		
1% Decrease	Healthcare Cost 1% Increase		
	Trend Rates		
(3.0%)	(4.0%)	(5.0%)	
(\$49,683)	(\$40,171)	(\$28,970)	

# E. OPEB Expense and Deferred Outflows/Inflows of Resources Related to OPEB

For the year ended June 30, 2019, WCCTAC recognized OPEB expense of \$1,632. At June 30, 2019, WCCTAC reported deferred outflows and inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Employer contributions made subsequent to the measurement date Differences between actual and expected experience	\$2,044	
Changes of assumptions		
Net differences between projected and actual earnings on		
plan investments		
Total	\$2,044	\$0

\$2,044 reported as deferred outflows of resources related to contributions subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ended June 30, 2020.

# NOTE 6 - NET POSITION AND FUND BALANCES

Governmental fund balances represent the net current assets of each fund. Net current assets generally represent a fund's cash, receivables and deferred outflows of resources, less its liabilities and deferred inflows of resources.

Net Position is measured on the full accrual basis while Fund Balance is measured on the modified accrual basis, as explained in Note 1D.

#### A. Net Position

Net Position is the excess of all WCCTAC's assets and deferred outflows of resources over all its liabilities and deferred inflows of resources, regardless of fund. Net Position is divided into two captions. These captions apply only to Net Position, which is determined only at the Government-wide level, and are described below:

*Restricted* describes the portion of Net Position which is restricted as to use by the terms and conditions of agreements with outside parties, governmental regulations, laws, or other restrictions which WCCTAC cannot unilaterally alter.

Unrestricted describes the portion of Net Position which is not restricted as to use.

#### NOTE 6 - NET POSITION AND FUND BALANCES (Continued)

#### **B.** Fund Balances

Governmental fund balances represent the net current assets of each fund. Net current assets generally represent a fund's cash, receivables and deferred outflows of resources, less its liabilities and deferred inflows of resources.

WCCTAC's fund balances are classified based on spending constraints imposed on the use of resources. For programs with multiple funding sources, WCCTAC prioritizes and expends funds in the following order: Restricted, Committed, Assigned, and Unassigned. Each category in the following hierarchy is ranked according to the degree of spending constraint:

*Nonspendable* represents balances set aside to indicate items do not represent available, spendable resources even though they are a component of assets. Fund balances required to be maintained intact, such as Permanent Funds, and assets not expected to be converted to cash, such as prepaids, are included. However, if proceeds realized from the sale or collection of nonspendable assets are restricted, committed or assigned, then Nonspendable amounts are required to be presented as a component of the applicable category.

*Restricted* fund balances have external restrictions imposed by creditors, grantors, contributors, laws, regulations, or enabling legislation which requires the resources to be used only for a specific purpose. Encumbrances and nonspendable amounts subject to restrictions are included along with spendable resources.

*Committed* fund balances have constraints imposed by formal action of the Board of Directors which may be altered only by formal action of the Board of Directors. Encumbrances and nonspendable amounts subject to Board commitments are included along with spendable resources.

*Assigned* fund balances are amounts constrained by WCCTAC's intent to be used for a specific purpose, but are neither restricted nor committed. Intent is expressed by the Board or its designee, the Executive Director, and may be changed at the discretion of the Board or its designee. This category includes encumbrances and nonspendables when it is WCCTAC's intent to use proceeds or collections for a specific purpose.

*Unassigned* fund balance represents residual amounts that have not been restricted, committed, or assigned. This includes the residual general fund balance.

# C. Contingency Arrangement

WCCTAC's General Fund Reserve Policy requires WCCTAC to maintain an Emergency Reserve of \$10,000 to handle any unforeseen contingencies in the future to be used only upon approval of the Executive Director. As of June 30, 2019, the Emergency Reserve balance, which is reported within the unassigned fund balance of the General Fund, was \$10,000.

# NOTE 6 - NET POSITION AND FUND BALANCES (Continued)

#### **D.** Minimum Fund Balance Policy

WCCTAC's General Fund Reserve Policy requires WCCTAC to strive to maintain \$120,000, or the equivalent of two months of expenses, in the General Fund's Unassigned Fund Balance to mitigate current and future risks and preserve service levels. The balance of Unassigned Fund Balance, including the Emergency Reserve discussed above, comprised the following as of June 30, 2019:

Advisory Committee:	
Emergency Reserve	\$10,000
Unassigned	175,523
Program Deficits:	
Transportation Demand Management	(25,979)
Unassigned Fund Balance	\$159,544

# NOTE 7 - INSURANCE

Prior to January 31, 2014, WCCTAC maintained insurance coverage through its administrative services agreement with the City of San Pablo, which is a member of the Municipal Pooling Authority.

Beginning January 31, 2014, WCCTAC entered into an agreement with Special Districts Risk Management Authority. The Authority provides coverage against the following types of loss risks under the terms of a joint-powers agreement with WCCTAC and several other governmental agencies as follows:

Type of Coverage (Deductible)	Coverage Limits
Liability (None, except \$500 on property damage, per occurrence and \$1,000 on auto damage, per occurrence)	\$2,500,000 per occurrence
Employer's Liability (no deductible)	\$5,000,000
Worker's Compensation (no deductible)	Statutory Limit
Property (\$1,000 per occurrence)	\$1,000,000,000
Boiler & Machinery (\$1,000 per occurrence)	\$100,000,000
Employee Dishonesty (no deductible) Public Officials Personal Liability (\$1,000 per claim)	\$1,000,000 per loss \$500,000 per occurrence, with annual aggregate of \$500,000 per elected/appointed official

SDRMA is governed by a Board consisting of representatives from member municipalities. The Board of Directors' responsibilities include establishing policy, providing oversight, and setting direction and vision to ensure SDRMA meets its mission, obligations and commitment to its members.

WCCTAC's deposits with the SDRMA are in accordance with formulas established by SDRMA. Actual surpluses or losses are shared according to a formula developed from overall loss costs and spread to member entities on a percentage basis after a retrospective rating.

Audited financial statements for SDRMA are available from SDRMA, 1112 I Street, Suite 300, Sacramento, CA 95814.

No claims have been filed against WCCTAC to date.

#### **NOTE 8 - COMMITMENTS AND CONTINGENCIES**

#### A. Use of STMP Funds for Various Projects

The WCCTAC Board approved the use of STMP funds to pay planning, studies and preliminary engineering costs. Total expenditures incurred for fiscal year 2019 of \$1,814,448 were spent on the following projects:

\$91,781Fehr & Peers Consultants for Nexus Study978,045BART- del Norte BART Modernization Project300,000El Cerrito - Ohlone Greenway to BART access project436,000CCTA - San Pablo Dam Rd, I-80 Phase 1 Interchange Project8,622Meyers Nave - attorney fees regarding Nexxus Study\$1,814,448

# B. Office Lease

WCCTAC entered a new leasing agreement on July 22, 2019 with 6333 Potrero Avenue Associates LLC. The lease is effective through June 30, 2024 for a lease term of five years. Monthly base rent for the first year is \$2,919, increasing annually by 3.5% the first year and then 3.0% for the following years.

# **Required Supplementary Information**

Miscellaneous Plan, a Cost Sharing-Employer Defined Benefit Pension Plan Last 10 Years\*

#### SCHEDULE OF WCCTAC'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

Measurement Date	6/30/2014	6/30/2015	6/30/2016	6/30/2017	6/30/2018
Plan's Proportion of the Net Pension Liability (Asset)	0.58900%	0.01961%	0.01907%	0.01945%	0.01998%
Plan's Proportionate Share of the Net Pension Liability/(Asset)	\$366,376	\$538,036	\$662,604	\$766,595	\$752,931
Plan's Covered-Employee Payroll	\$266,841	\$352,689	\$478,284	\$506,810	\$701,455
Plan's Net Pension Liability/(Asset) as a Percentage of its Covered Payroll	137.30%	152.55%	138.54%	151.26%	107.34%
Plan's Fiduciary Net Position as a Percentage of the Plan's Total Pension Liability	79.82%	78.40%	74.06%	73.31%	74.89%

\* Fiscal year 2015 was the 1st year of implementation, therefore only five years are shown.

# **Required Supplementary Information**

# WCCTAC Miscellaneous Plan - Classic Benefit Tier, a Cost Sharing-Employer Defined Pension Plan Last 10 Years\* SCHEDULE OF CONTRIBUTIONS

Fiscal Year	2015	2016	2017	2018	2019
Actuarially determined contribution	\$55,366	\$85,542	\$65,940	\$46,701	\$52,874
Contributions in relation to the actuarially determined contributions Contribution deficiency (excess)	(55,366) \$0	(85,542) \$0	(65,940) \$0	(46,701) \$0	(52,874) \$0
Covered payroll	\$352,689	\$478,284	\$506,810	\$701,455	\$539,218
Contributions as a percentage of covered payroll	15.70%	17.89%	13.01%	6.66%	9.81%

\* Fiscal year 2015 was the 1st year of implementation, therefore only five years are shown.

# **Required Supplementary Information**

# SCHEDULE OF CHANGES IN THE NET OPEB LIABILITY AND RELATED RATIOS

Post Retirement Health Care Defined Benefit Plan

Last 10 fiscal years\*

Measurement Date	6/30/17
Total OPEB Liability	
Service Cost	\$4,180
Interest	5,625
Changes in benefit terms	
Differences between expected and actual experience	
Changes of assumptions	
Benefit payments	(3,146)
Net change in total OPEB liability	6,659
Total OPEB liability - beginning	82,268
Total OPEB liability - ending (a)	\$88,927
Plan fiduciary net position Contributions - employer Contributions - employee Net investment income Administrative expense Benefit payments Net change in plan fiduciary net position Plan fiduciary net position - beginning Plan fiduciary net position - ending (b)	\$3,146 8,220 (3,146) 8,220 120,878 \$129,098
Net OPEB liability (asset) - ending (a)-(b)	(\$40,171)
Plan fiduciary net position as a percentage of the total OPEB liability	145.17%
Covered payroll	\$539,218
Net OPEB liability (asset) as a percentage of covered payroll	-7.45%

\* Fiscal year 2018 was the first year of implementation.

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